GOVERNMENT OF INDIA
CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION
LOK SABHA

STARRED QUESTION NO:282
ANSWERED ON:06.12.2016
Private Godowns
Kumar Shri Kaushalendra;Ram Shri Vishnu Dayal

Will the Minister of CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION be pleased to state:

(a) the number and capacity of foodgrains storage godowns both in public and private sectors separately, State-wise;
(b) whether the private godowns are subjected to any regulatory mechanism and if so, the details thereof and if not, the reasons therefor;
(c) whether large scale storage of foodgrains in private godowns is one of the reasons for the abnormal rise in the prices of foodgrains in the market and if so, the response of the Government thereto; and
(d) whether there are incidences of pilferage, theft and wastage of foodgrains reported in the private and Government godowns and if so, the details thereof and the corrective steps taken thereon?

Answer

MINISTER OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION
(SHRI RAM VILAS PASWAN)
(a) to (d): A Statement is laid on the Table of the House.
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STATEMENT REFERRED TO IN REPLY TO PARTS (a) to (d) OF THE STARRED QUESTION NO.282 DUE FOR ANSWER ON 6th DECEMBER, 2016 IN THE LOK SABHA
(a): As per survey conducted in 2014, the State-wise details of the number and available capacity of storage godowns both in public and private sectors for foodgrains/ agricultural items are enclosed as Annexure-I.
(b): The private godowns are not subjected to any regulatory mechanism. However, those private godown owners who want to issue Negotiable Warehouse Receipts (NWR) need to register their godowns with Warehousing Development & Regulatory Authority (WDRA), which has been constituted in the year 2010. As on 30.11.2016, a total of 1326 warehouses including 699 private warehouses are registered with WDRA. There is no provision in WDRA Act for regulation of those godowns which are not registered with it.
(c): There are multiple factors responsible for price rise such as global inflation, increasing demand, less production, increased cost of transportation, black marketing, black money, increase in money supply, issues in supply chain management etc. However, there is no direct relation between price rise and the storage of foodgrains in private godowns.
(d): The data regarding incidences of pilferage/theft/wastage of foodgrains in food storage godowns controlled by the Food Corporation of India (FCI) (both public and private) is given at Annexure-II. The summarized position is given below:-
Year
No. of Cases
Qty (MT)
(I MT)
Value (Rs.)
(i R)
2013-14
13
39.75
8,66,643
2014-15
07
51.6
13,23,018
2015-16
14
63.94
18,45,466
2016-17 (till 30.09.2016)
01
25.40
08,45,820
The corrective steps taken to prevent such losses are at Annexure-III.
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ANNEXURE-I
ANNEXURE REFERRED TO IN REPLY TO PART (a) OF THE STARRED QUESTION NO. *282 DUE FOR ANSWER ON 06.12.2016 IN THE LOK SABHA
Statement showing State-wise details of the number and available capacity of foodgrains storage godowns both in public and private sectors

State
Number of Warehouses
Capacity of Warehouses in Metric Tonnes
Government
Private
Cooperative
Total
Government
Private
Cooperative
Total
A & N ISLANDS
17
-
-
17
25,100
-
-
25,100
ANDHRA PRADESH
714
1,459
1,502
3,675
5,699,535
6,513,006
1,376,196
13,588,737
TELANGANA
421
660
945
2,026
3,481,586
4,497,388
1,156,007
9,134,981
ARUNACHAL PD.
10
2
-
12
16,897
5,735
-
22,632
ASSAM
114
249
809
1,172
546,806
707,195
292,383
1,546,384
BIHAR
513
317
5,455
6,285
1,416,174
479,544
803,009
2,698,727
CHHATTISGARH
154
434
1,491
2,079
1,689,474

1,242,875
475,164
3,407,513
PUNJAB
422
1,548
751
2,721
4,682,805
6,437,319
1,170,300
12,290,424
CHANDIGARH
2
-
1
3
29,817
-
1,167
30,984
DAMAN & DIU
3
-
-
3
2,100
-
-
2,100
DADRA & NAGAR HAVELI
4
-
-
4
1,350
-
-
1,350
GOA
15
1
3
19
80,255
299
1,550
82,104
GUJARAT
276
8,092
2,304
10,672
1,533,841
3,197,115
1,600,830
6,331,786
HIMACHAL PD.
201
24
47
272
130,410
3,000
7,834
141,244
HARYANA
436
784
386
1,606

5,490,538
7,741,214
809,475
14,041,227
JAMMU & KASHMIR
180
5
-
185
380,800
41,451
-
422,251
JHARKHAND
249
85
284
618
558,231
114,255
66,111
738,597
KARNATAKA
534
3,509
1,733
5,776
1,235,355
2,940,001
1,318,444
5,493,800
KERALA
103
61
203
367
819,588
77,171
48,701
945,460
LAKSHADWEEP
18
-
-
18
6,421
-
-
6,421
MEGHALAYA
135
1
75
211
103,859
100
7,850
111,809
MAHARASHTRA
1,104
3,191
1,454
5,749
4,149,714
6,407,476
1,189,886
11,747,076
MANIPUR
20
-
-

20
41,473
-
-
41,473
MADHYA PRADESH
458
3,211
909
4,578
2,285,128
13,479,812
337,063
16,102,003
MIZORAM
136
-
13
149
58,860
-
2,548
61,408
NCT OF DELHI
18
12
-
30
343,231
21,722
-
364,953
NAGALAND
57
1
-
58
64,060
813
-
64,873
ODISHA
295
365
1,170
1,830
1,678,754
626,547
280,890
2,586,191
PUDUCHERRY
1
-
-
1
7,350
-
-
7,350
RAJASTHAN
270
1,099
543
1,912
2,967,516
2,017,928
229,436
5,214,880
SIKKIM
50
1

-
51
45,405
89
-
45,494
TAMIL NADU
546
187
2,271
3,004
3,462,468
711,451
383,661
4,557,580
TRIPURA
134
-
-
134
88,553
-
-
88,553
UTTARAKHAND
95
113
76
284
562,559
286,899
90,210
939,668
UTTAR PRADESH
1,505
575
1,831
3,911
7,700,312
3,991,810
957,613
12,649,735
WEST BENGAL
108
1,763
91
1,962
1,685,600
1,336,589
43,151
3,065,340
ALL INDIA
9,318
27,749
24,348
61,415
53,071,925
62,878,804
12,649,479
128,600,208
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Annexure-II

ANNEXURE REFERRED TO IN REPLY TO PART (d) OF THE STARRED QUESTION NO. *282 DUE FOR ANSWER ON 06.12.2016 IN THE LOK SABHA

STATEMENT SHOWING DETAILS OF THEFT/PILFERAGE CASES W.E.F. 01.04.2013 TO 31.03.2014.

Sl. No.
Name of the Zone/ Region/Depot
Date of occurrence
Nature of loss
Commodity/Quantity
Amount involved

(Rs.)
West Zone / M.P. Region
1.
FSD, Itarsi (DO Bhopal)
09.05.2013
Theft of 27 qtls. of wheat.
42,390/-
2.
FSD, Itarsi (DO Bhopal)
09.06.2013
Theft of 68 bags of wheat (34 qtls)
53,380/-
3
FSD, Itarsi (DO Bhopal)
02.08.2013
Theft of 3 bags of wheat (1.5 qtls)
2,875/-
East Zone / W.Bengal
4
FSD, Adra
30.05.2013
Theft of 138 bags of rice (69 qtls)
1,88,808/-
North Zone / Punjab
5
ARDC,Kartarpur
7/8.5.2013
Theft of 160 bags wheat (80 qtls.)
1,70,000/-
75,438/-
6
Atwal open plint, Kartarpur
31.8.2013
Theft of 71 kattas wheat (35.50 qtls.)
7
BG Malout
9/10.7.2013
Theft of 42 kattas wheat(21 qtls.)
44,625/-
8
HG Jaitu
11/12.8.2013
Theft of 78 bags wheat (39 Qtls.)
82,875/-
9
FSD Balachaur Open plinth
8.8.2013
Theft of 109 bags wheat (54.50 qtls.)
1,09,557/-
10
BG Malout, Open complex
1/2.09.2013
Theft of 14 kattas of rice (7.00qtls)
19,257/-
11
BG Malout, Open complex
-
Theft of 22 kattas wheat (11.00qtls.)
22,375/-
12
BG Malout, Open complex
31.10.13 /
01.11.2013
Theft of 25 kattas wheat (12.05 (qtls.)
26,563/-
13
Buffer Complex, Patiala
20.11.2013
26 wheat bags and 1 rice bags. (13.50 Qtl.)
28,500/-
Total

397.53 Qtl.
(39.75 MTs)
Rs.8,66,643/-
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STATEMENT SHOWING DETAILS OF THEFT/PILFERAGE CASES W.E.F. 01.04.2014 TO 31.03.2015.
Sl. No.
Name of the Zone/ Region/Depot
Date of occurrence
Nature of loss
Commodity/
Quantity
Amount involved
(Rs.)
1
FSD Doraha (Punjab)
19/20.3.2014
(Detail of Case reported in Sept. 2014)
336 Rice katta
(168 Qtl.)
5,00,808/-
2.
Bihla Open Complex Barnala-2
10.3.2014 (Detail of Case reported in 2014)
241 Wheat bags
(120.5 Qtl.)
2,56,063/-
3.
Rohtak/BG Narwana (Haryana)
25.5.2014
123 wheat bags
(61.5 Qtl.)
1,07,010/-
4.
FSD Moga Plinth No.1
5/6.9.2014
75 wheat bags
(37.5 Qtl.)
77,550/-
5.
FSD N.Pannuwan
6/7.2.2015
91 wheat bags
(45.5 Qtl.)
97,179/-
6
FSD N.Pannuwan
22/23.01.2015
65 wheat bags (32.5 Qtl.)
68,571/-
JAIPUR
7
RSWC,Goluwala Godown Shriganganagar
10.01.2015
wheat bags ---
50.50 Qtl.
101 Gunnies Bags ---
2,08,868/-
6,969/-
Total
516 Qtls.
(51.6 MT)
13,23,018/-
STATEMENT SHOWING DETAILS OF THEFT/PILFERAGE CASES W.E.F. 01.04.2015 TO 31.03.2016.
Sl. No.
Name of the Zone/ Region/Depot
Date of occurrence
Nature of loss Commodity/
Quantity
Amount involved
(Rs.)
Rajasthan

1
RSWC Taradevi, Hanumangarh (Srignganagar)
16.06.2015
16 Kattas Wheat
(8 Qtl.)
18,856/-
Bihar
2
FSD Mokama, (Patna)
20.06.2015
Wheat,
81.47 Qtl.
1,68,480/-
3
FSD Mokama, (Patna)
27.08.2015
Rice,
22.34 Qtl.
61,078/-
Gujarat
4
CWC Chhani (Baroda)
30.10.2015
Ind. Wheat
1.25 Qtl.
2,238/-
PUNJAB
5.
ARDC Patti (Amritsar)
19/20.02.2015
21 Bags URS Rice
10.50 Qtls.
34,650/-
6.
ARDC Patti (Amritsar)
19/20.08.2015
21 Bags URS Wheat
10.50 Qtls.
23,804/-
7.
FSD Kotkapura
19.11.2015
Wheat, 151Bags.
75.50 Qtls.
1,71,083/-
8.
Mukhtiar Kaur-II
25/26.01.2016
90 Bags Rice
45.00 Qtls
1,49,670/-
9.
FSD Ajitwal (Moga)
04/05.03.2016
571 Rice Katta
285.50 Qtls.
9,47,958/-
UP
10.
FSD Naini
22.09.2015
Wheat,16.85 Qtls.
38,180/-
11.
FSD Naini
03.02.2015 (Reported in January, 2016)
Wheat, 21 bags
10.5 Qtls.
44,634/-
12.
FSD Naini

02.03.2015 (Reported in January, 2016)
Wheat, 55 Bags
27.5 Qtls.
1,16,875/-
13.
FSD Kuraghat. (Gorkhpur)
16.12.2015 (Reported in April, 2016)
Wheat, 37 bags (18.5Qtls) &
Rice, 17 Bags (8.5) Qtls.
67,960/-
HARYANA
14.
Rohtak
07.11.2015
Wheat, 34 Bags
17.5 Qtls.

Total
63.94 MT
18,45,466/-
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STATEMENT SHOWING DETAILS OF THEFT/PILFERAGE CASES W.E.F. 01.04.2016 TO 30.11.2016.
Sl. No.
Name of the Zone/ Region/Depot
Date of occurrence
Nature of loss Commodity/
Quantity
Amount involved
(Rs.)
Punjab
1
PSWC Killi Chahal
(Ajitwal)
21/22.06.2016
Theft of 508 bags of Rice (2015-2016)(254 Qtl.)
Rs.8,45,820/-
Annexure III
ANNEXURE REFERRED TO IN REPLY TO PART (d) OF THE STARRED QUESTION NO. *282 DUE FOR ANSWER ON 06.12.2016 IN THE LOK SABHA
(A): STEPS TAKEN BY FOOD CORPORATION OF INDIA (FCI) TO PREVENT PILFERAGE/THEFT/WASTAGE OF FOODGRAINS
1. Installation of Barbed wires fencing of boundary walls and provision of high mast lights in the godowns / complexes.
2. Deployment of Security staff of FCI as well as other agencies like Home Guards, DGR sponsored agency & Special Police Officers and state armed police on need basis.
3. Security Inspections as well as surprise checks of the depots are conducted from time to time at various levels to detect and plug any security lapses.
4. Lodging of FIRs with the Police where pilferage and theft has come to notice. Apart from this, departmental action including recovery of loss has been resorted to as a deterrent measure.
5 Apart from the above, monitoring by installing CCTV camera systems and other gadgets is also being done and CCTV cameras are being installed in all FCI owned depots.
(B): STEPS TAKEN BY FCI TO PRESERVE THE QUALITY OF PROCURED FOODGRAINS TO PREVENT DAMAGE:
Before the commencement of Rabi and Kharif Marketing Seasons, Ministry of Consumer Affairs, Food & Public Distribution, Department of Food & Public Distribution, Govt. of India issues uniform specifications for procurement of foodgrains for the Central Pool. These uniform specifications are circulated to F.C.I. and all State Govts./Agencies with instructions to ensure that foodgrains are procured strictly in accordance with the uniform specifications.
2. Foodgrains procured by F.C.I. and State Govts/Agencies are stored in covered godowns as well as in CAP (cover and plinth).
3. During storage, the following steps are taken for safe storage and preservations of foodgrains:
1) All godowns are constructed as per specifications.
2) Foodgrains are stored by adopting proper scientific code of storage practices.
3) Adequate dunnage materials such as wooden crates, bamboo mats, polythene sheets are used to check migration of moisture from the floor to the foodgrains.
4) Fumigation covers, nylon ropes, nets and insecticides for control of stored grain insect pests are provided in all the godowns.
5) Prophylactic (spraying of insecticides) and curative treatments (fumigation) are carried out regularly and timely in godowns for the control of stored grain insect pests.
6) Effective rat control measures, both in covered godowns as well as in CAP storage are used.
7) Foodgrains in 'Cover and Plinth' (CAP) storage are stored on elevated plinths and wooden crates are used as dunnage material. Stacks are properly covered with specifically fabricated low-density black polythene water -proof covers and tied with nylon ropes/nets.
8) Regular periodic inspections of the stocks/godowns are undertaken by qualified and trained staff and all senior officers. The health of the foodgrains is monitored at regular intervals by a system of checks and super checks at different levels. Following Checks and Super checks are conducted in the godowns by FCI to ensure proper preservation of foodgrains in the storage.
a) Fortnightly inspection of stocks on 100% basis by Technical Assistant.

b) Monthly inspection by Manager(QC)
c) Quaterly inspection by AGM(QC)
d) Super Checks by Regional, Zonal and FCI Hqrs Squads.
9) The principle of "First in First Out" (FIFO) is followed to the extent possible so as to avoid longer storage of foodgrains in godowns.
10) Only covered rail wagons are used for movement of foodgrains so as to avoid damage during transit.
11) Damage Monitoring Cells have been set up at District, Regional and Zonal levels to regularly monitor quality of stocks and reduce damages.
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